



Ellen Crawford
Director

JUVENILE DEPARTMENT

Juvenile Intake and Assessment Center
2121 Kaen Road | Oregon City, OR 97045

February 17, 2016

Board of County Commissioner
Clackamas County

Members of the Board:

Approval to apply for the Mentoring for Child Victims of Commercial Sexual Exploitation (CSEC) and Domestic Sex Trafficking Initiative Grant

Purpose/ Outcomes	To establish a program to identify and service youth who have been victims of or at risk of CSEC and sex trafficking; provide training to professionals throughout the County and increase public awareness to CSEC and sex trafficking.
Dollar Amount and Fiscal Impact	Grant value: \$450,000
Funding Source	Department of Justice
Duration	October 1, 2016 through September 30, 2019
Previous Board Action	None
Strategic Plan Alignment	This aligns with the County's strategic plan to "ensure safe, healthy and secure communities" by providing training to professionals throughout the county to identify youth victims of CSEC and sex trafficking; establishing a program to provide coordinated services to identified victims and those at risk of being victims of CSEC and sex trafficking; and raising citizen awareness to the issue of CSEC and sex trafficking.
Contact Person	Mark McDonnell, Assistant Director – Juvenile Department – 503-655-8342 ext 7115

BACKGROUND:

The commercial sexual exploitation (CSEC) and sex trafficking of children is often called a hidden epidemic. These crimes are vastly underreported, due to the difficulty of identifying victims or potential victims by untrained professionals; the activities of traffickers and buyers; the reluctance of youth to self-identify as victims and the lack of public awareness to the issue of CSEC.

Since July 2012, 30 victims of CSEC and sex trafficking have been identified in Clackamas County. Presently the county lacks the resources to address the commercial sexual exploitation and sex trafficking of children in a coordinated and collaborative manner.

RECOMMENDATION:

Staff recommends the Board approve the request to apply for the CSEC grant. This proposed program will provide training to over 1,000 professionals throughout the county; serve 60 youth identified as victims of or at risk of CSEC and sex trafficking; and raise the awareness of Clackamas County citizens to the issue of CSES and sex trafficking.

Respectfully submitted,

Ellen Crawford, Director
Juvenile Department

For more information on this issue or copies of attachments
contact Angela Russell, ext 7135

Project Abstract

The Clackamas County Juvenile Department (CCJD) is seeking funding to establish a community-based program to identify and serve victims of and those at-risk of commercial sexual exploitation (CSEC) and domestic sex trafficking of children, as well as support the continued training of community partners, enhance successful investigation and prosecution of perpetrators of CSEC and broaden public awareness of CSEC.

Grant funds will enable to county to establish a program with community agencies to provide mentoring services to all youth, including lesbian, gay, bisexual, transgender and questioning (LGBTQ) youth, under the age of eighteen, who are at risk or victims of CSEC and sex trafficking. These mentoring services will focus on strength-based and trauma-informed approaches. Youth will be provided emotional support, safety plan development, advocacy, and referrals to services, that would include mental health, emergency housing, residential or foster care placements, as well as assistance with transportation and educational services, in an effort to prevent re-entry into exploitation and trafficking. This project will continue the training of partners through the production of informational videos and cable access programming in order to increase the identification of victims by law enforcement and other agencies, as well as broaden public awareness of CSEC.

The Portland Metropolitan region, which includes Clackamas County, is bisected by Interstate 5, a nearly 1,381 mile long roadway connecting many of the most populous cities between the Canadian and Mexican borders in the western United States. I-5 allows traffickers to move their victims from city to city with relative ease. The Portland Metro area has long been considered a destination spot along the route, as a result of lax consequences for buyers, a large homeless youth population and a significant number of adult-oriented businesses. Since July 2012, 30 CSEC victims in Clackamas County have been identified, while Multnomah County has served 260 victims of CSEC victims since 2013, following the implementation of coordinated services and improvement of collaborative efforts.

During the grant period, the CCJD and its partners anticipate serving 60 youth, training over 1,000 professionals and increasing the awareness of incalculable citizens.

The CCJD and its partners are committed to providing services to the growing population of youth victims of and those at-risk of commercial sexual exploitation and sex trafficking. This grant request is for \$450,000 for three years, beginning October 1, 2016 and ending September 30, 2019.

Grant Application Lifecycle Form

Use this form to track your potential grant from conception to submission.

Sections of this form are designed to be completed in collaboration between department program and fiscal staff.

**** CONCEPTION ****

Section I: Funding Opportunity Information - To be completed by Requester (REQUIRED)

Grant Renewal? Yes No

Mentoring for Child Victims of Commercial Sexual Exploitation (CSEC) and Domestic Sex Trafficking Initiative

Name of Funding Opportunity: _____

Requestor Information (Name of staff person initiating form): Angela Russell

Department Fiscal Representative: Crystal Wright

Program Name or Number (please specify): _____

Brief Description of Project:

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Name of Funding (Granting) Agency: US Department of Justice, Office of Justice Programs and Office of Juvenile Justice and Delinquency Prevention

Agency's Web Address for Grant Guidelines and Contact Information:

<http://www.grants.gov/search-grants.html?agencies%3DUSDOJ%7CDepartment%20of%20Justice>

OR

Application Packet Attached: Yes No

Completed By: _____

Section III: Funding Opportunity Information - To be completed at Pre-Application Meeting by Dept Program and Fiscal Staff

Mission/Purpose:

1. How does the grant support the Department's Mission/Purpose/Goals?

This aligns with the County's strategic plan to "ensure safe, healthy and secure communities" and Juvenile Department's mandate to serve the youth in the county. By providing training to professionals throughout the county to identify youth victims of CSEC and sex trafficking; establishing a program to provide coordinated services to identified victims and those at risk of being victims of CSEC and sex trafficking; and raising citizen awareness to the issue of CSEC and sex trafficking.

2. How does the grant support the Division's Mission/Purpose/Goals? (If applicable)

N/A

3. What, if any, are the community partners who might be better suited to perform this work?

Community partners are best suited to provide the direct services to youth due to confidentiality requirements. However the county, and the Juvenile Department particularly, is best positioned to administer the grant and to lead the creation of this program based on existing infrastructure and partnership base.

4. What are the objectives of this grant? How will we meet these objectives?

Objective/Deliverables: 1) Implement efforts to identify youth at risk for or victims of CSEC; 2) Develop mentor service models for youth at risk for or victims of CSEC; 3) Align mentoring practices with the six evidence-based standards of the Elements of Effective Practice for Mentoring; 4) Implement initial and ongoing training; 5) Develop/enhance direct services for youth at risk for or victims of CSEC; and 6) Raise public awareness of CSEC.

5. Does the grant proposal fund an existing program? If yes, which program? If no, what should the program be called and what is its purpose?

No. CSEC Grant. Purpose is to train professionals to identify victims of or at risk of CSEC and sex trafficking, provide services to youth identified as victims or at risk of being victims, and raise public awareness to the issue of CSEC and sex trafficking.

Organizational Capacity:

1. Does the organization have adequate and qualified staff? If yes, what types of staff are required?

If no, can staff be hired within the grant timeframe?

CCJD will partner with community non-profits for service delivery.

2. Is there partnership efforts required? If yes, who are we partnering with, what are their roles and responsibilities, and are they committed to the same goals?

Partnerships are key to the success of the proposed program. Partnerships have been identified with the following agencies/organizations: Clackamas County's Sheriff's Office, District Attorney's Office, Victim Assistance Program, Health and Human Services Department; Chiefs of Police from 10 jurisdictions in Clackamas County; DHS; Clackamas ESD; Clackamas Women's Services; A Village for One; and Sexual Assault Resource Center (SARC). All partners are committed to combating CSEC and sex trafficking. Specific roles/responsibilities have been pre-determined by organizational mandates or will be determined following the competitive bidding process that will establish the provider(s) of direct services.

Reporting Requirements

1. *What are the program reporting requirements for this grant?*

Semi-annual performance reporting is required.

2. *What is the plan to evaluate grant performance? Are we using existing data sources? If yes, what are they and where are they housed? If not, is it feasible to develop a data source within the grant timeframe?*

Grant performance will be evaluate through the tool developed following the award of the grant. Data will be collected by the Juvenile Department and reported using OJJDP's online system to trasmit data. Partner agencies will provide data for evaluation and submission based upon determined performance outcomes.

3. *What are the fiscal reporting requirements for this grant?*

Federal reporting requirements are expected to be followed.

Fiscal

1. *Will we realize more benefit than this grant will cost to administer?*

The benefits to the county and its citizens, in particular victims of and those at risk of CSEC and sex trafficking, far exceed the cost to administer the grant. CSEC and sex trafficking is a significant issue that needs to be addressed in a coordinated and collaborative manner in Clackamas County.

2. *What other revenue sources are required? Have they already been secured?*

No other revenue sources are required.

3. *Is there a match requirement? If yes, how much and what type of funding (CGF, Inkind, Local Grant, etc.)?*

This grant has no match requirement.

4. *Is this continuous or one-time funding? If one-time funding, how will program funding be sustained?*

This is a three year grant, with the potential for additional year(s) of funding based upon the success of the program.

5. *Does this grant cover indirect costs? If yes, is there a rate cap? If no, can additional funds be obtained to support indirect expenses and what are they?*

The grant allows indirect costs if the applicant has a "current, federally approved indirect cost rate or if the candidate "is eligible to use and elects to use the "de minimis" indirect cost rate". For this grant we will use the 10% de minimis rate.

Program Approval:

Name (Typed/Printed)	Date	Signature
** NOW READY FOR PROGRAM MANAGER SUBMISSION TO DIVISION DIRECTOR**		

Section IV: Approvals

DIVISION DIRECTOR OR ASSISTANT DIRECTOR (or designee, if applicable)		
Name (Typed/Printed)	Date	Signature

DEPARTMENT DIRECTOR		
Name (Typed/Printed)	Date	Signature

IF APPLICATION IS FOR FEDERAL FUNDS, PLEASE SEND COPY OF THIS DOCUMENT, BY EMAIL OR BY COURIER, TO FINANCE. ROUTE ORIGINAL OR SCANNED VERSION TO BCC.

Section V: Board of County Commissioners/County Administration (required for all grant applications)

For applications less than \$150,000:

COUNTY ADMINISTRATOR	Approved: <input type="checkbox"/>	Denied: <input type="checkbox"/>
Name (Typed/Printed)	Date	Signature

For applications greater than \$150,000 or which otherwise require BCC approval:

BCC Agenda item #: Date:

OR