

# 13

## **ESF 13 – Public Safety and Security**

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| ESF 13 Tasked Agencies     |   |
|----------------------------|---|
| <b>Primary Agencies</b>    | Clackamas County Sheriff’s Office   |
| <b>Supporting Agencies</b> | Emergency Management<br>Fire Defense Board<br>Public and Government Relations<br>Transportation and Development |

### 1 Purpose and Scope

Emergency Support Function (ESF) 13 outlines tasks and responsibilities in a law enforcement emergency, including evacuation and civil disorder/terrorism incidents. Law enforcement is responsible for protecting life and property, maintaining law and order, providing traffic and crowd control, evaluating the credibility of threats and intelligence, and investigating crimes.

### 2 Policies and Authorities

The following policies and authorities are currently in place:

- Mutual aid agreements between local law enforcement agencies.

### 3 Situation and Assumptions

- Routine law enforcement emergencies are managed by the respective jurisdictional agency using internal and mutual aid resources. Law enforcement response priorities are to protect the safety of emergency responders, the public, and critical infrastructure and facilities, and to arrest and detain perpetrators.
- A major law enforcement emergency is a County emergency requiring notification of Clackamas County Emergency Management (CCEM), implementation of the Emergency Operations Plan (EOP), and, possibly, activation of the Emergency Operations Center (EOC). All incidents will be managed according to the National Incident Management System (NIMS)/Incident Command System (ICS).
- Evacuation of large populations will require staff from multiple agencies to warn the residents, establish routes and shelters, and coordinate evacuation operations. Normal traffic patterns will be disrupted and additional traffic control required. Evacuation of the jail and/or Juvenile Department’s facilities may require additional law enforcement personnel to provide security during transportation and temporary sheltering.
- The concentration of people in public shelters and other mass gathering spots may require law enforcement personnel to maintain security. Additional security may be required to prevent looting or

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other crimes and unlawful entry to areas or buildings in evacuated areas or to control crowds at incident locations.

- A health emergency may require security at hospitals, shelters, pharmaceutical supply sites, dispensing sites, or other health care facilities.
- Civil disturbances and terrorist incidents may involve large, angry crowds, explosives, and weapons of mass destruction, bomb threats, arson, kidnapping, or assassination threats or attempts. All incidents of this type may require resources that greatly exceed those available to the County on a day-to-day basis. The Terrorism Response and Recovery Plan is available in the EOC library (controlled access).
- Routine law enforcement activities not directly related to life safety may have to be curtailed in a major emergency. Private security organizations may be used to supplement local law enforcement capabilities.
- All agencies tasked under this annex will develop and maintain internal operating plans and implementing procedures consistent with the EOP.

## **4 Roles and Responsibilities**

The roles and responsibilities for each department in support of emergency services will vary depending on the type of resource, the length of the warning period, and the duration of the incident.

### **4.1 Primary Agencies**

#### **4.1.1 Clackamas County Sheriff's Office**

- Serve as a member of Unified Command.
- Provide staff to support EOC operations.
- Advise CCEM, the County Administrator, and the Board of County Commissioners (BCC) on law enforcement aspects of the emergency and the need for an Emergency Declaration.
- Coordinate law enforcement response.
- Analyze law enforcement resource needs and requests assistance through the EOC from agencies not covered under mutual aid agreements.
- Serve as primary liaison with law enforcement officials in other jurisdictions.

- Work within the NIMS structure to provide information to the Public Information Officer for release to the public.
- Provide/coordinate disaster warning.
- Coordinate search and rescue and evacuation operations.
- Provide explosive devices unit expertise as needed.
- Provide traffic control and security at shelters, critical facilities, and feeding centers.

## **4.2 Support Agencies**

### **4.2.1 Clackamas County Emergency Management**

- Assist in multi-agency/jurisdictional coordination.
- Implement the EOP.
- Activate the Situation Assessment Team.
- Activate the EOC.
- Assist Command.
- Advise the County Administrator.
- Facilitate Emergency Declaration process.
- Coordinate with city, regional, and State counterparts.
- Serve as EOC Manager.
- Request activation of Clackamas Amateur Radio Emergency Services (CARES).

### **4.2.2 Fire Defense Board**

- Coordinate fire response with law enforcement.
- Serve as a member of Unified Command.
- Provide staff to support EOC operations.
- Provide triage and first aid after the scene is secure.
- Assist in warning, evacuation, traffic control, and staging as needed.

### **4.2.3 Health, Housing, and Human Services**

- Serve as a member of Unified Command.

- Provide staff to support EOC operations.
- Coordinate with the American Red Cross to provide for the needs of victims and emergency workers, including basic services, transportation, and pets.
- Identify functional needs clients and assist as needed.
- Assist in development of emergency information related to human services.
- Provide support to long-term care facilities.
- Provide information and referral.
- Coordinate volunteer registration.

#### **4.2.4 Public and Governmental Relations**

- Provide staff for the Public Information Officer and Joint Information Centers (JICs).
- Develop and coordinate a Joint Information System.
- Work with other jurisdictions and police/fire groups to provide information to the public and employees.
- Work with local, State, regional, and Federal jurisdictions.
- Gather, prepare, and obtain approval for all communications sent to media, jurisdictions, and employees.
- Ensure that updated information is provided to the public regarding incident status, evacuation routes and detours, traffic conditions, transportation options for those who need assistance, shelter locations and updates, and systems for locating family, friends and pets.

#### **4.2.5 Transportation and Development**

- Serve as a member of Unified Command.
- Provide signs, barriers, equipment, and personnel to assist in traffic control.
- Assist in road closures.
- Coordinate with the Sheriff and other agencies.
- Coordinate transportation routes and resources with adjacent cities, counties, and the Oregon Department of Transportation.

- Monitor condition and traffic on emergency transportation routes.

## 4.3 Other Resources

### 4.3.1 American Red Cross

The American Red Cross provides and manages shelter and mass care operations for citizens who are victims of disaster, and feeding and support services for emergency responders.

## 5 Concept of Operations

Law enforcement and other response personnel coordinate operations to protect life, infrastructure, property, and the environment. Initial law enforcement response will normally be coordinated from an on-scene command post. The Incident Commander will keep Clackamas Communications (C-COM) informed of the incident's status, and C-COM will notify CCEM and other appropriate officials.

The Sheriff is responsible for coordinating law enforcement services, including the following tasks:

- Assess the situation, determine its impact on law enforcement operations, and identify additional resource needs.
- Secure the area to prevent additional injury or damage.
- Provide traffic and crowd control.
- Investigate crime scenes.
- Coordinate warning and evacuation/shelter-in-place operations.
- Provide security for evacuated areas, critical facilities, and resources.
- Provide situation reports to the EOC.
- Enforce mandatory health measures.
- Evaluate the credibility of intelligence information.
- Report road damage or blockage to EOC Damage Assessment Unit or C-COM.
- Establish traffic control points to divert traffic from damaged or overloaded roads.
- Deny entry to evacuated or dangerous areas by unauthorized persons.
- Provide additional security, if necessary, for:

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- Transportation and sheltering of prisoners from the jail and youth from Juvenile Department programs.
  - Public shelters or other mass care facilities.
  - Critical facilities such as field medical operations, health and medical providers, point-of-dispensing operations, utility installations, food distribution centers, storage locations, distribution sites, and government offices.
- Coordinate with District Attorney and presiding judge(s) when incidents impact the arrest, prosecution, incarceration, or release of prisoners, or delay due process.

When the need for multiple agency response becomes apparent or several jurisdictions become involved, Incident Command may transition from field operations to the EOC. If appropriate, a Unified Command will be established. EOC activities will be determined by the Incident Commander and may include: 1) identifying incident objectives and priorities; 2) assigning, monitoring and coordinating incident resources, and 3) determining the need for additional resources.

## **6 Direction and Control**

### **6.1 County**

Incident Command coordinates the law enforcement function and may request mutual aid from or provide mutual aid to municipal police departments, Oregon State Police, and other law enforcement agencies. Requests for law enforcement assistance outside existing mutual aid agreements will be coordinated through the EOC. Volunteer or reserve law enforcement organizations that provide assistance will work within the structure of their parent organizations.

Law enforcement emergencies will be coordinated from the EOC with the Sheriff (or designee), participating in Unified Command and Clackamas County Sheriff's Office (CCSO) representatives serving in the Planning, Operations, and Logistics sections, and the JIC.

If Incident Command determines that emergency measures authorized in County Code 6.03 may be necessary to effectively manage the incident, they will recommend a Declaration of Emergency to the County Administrator/ BCC. If the BCC declares an emergency, it may impose any or all of the emergency measures authorized in the Code (see County Code 6.03).

Incident Command may also recommend that the BCC declare an emergency to request State or Federal assistance if it appears that County resources will be insufficient to meet incident needs. EOC staff will submit the approved declaration to Oregon Emergency Management (OEM) for submission to the

governor. OEM coordinates State resources and will seek a state declaration if necessary.

## 6.2 Cities

Cities have primary responsibility for the safety and well-being of their citizens, and for resource allocation and emergency operations within their jurisdictions. Direction and control of city law enforcement agencies remain with their respective chiefs. Agency jurisdiction is determined by location, emergency situation, and legal authority.

Cities may enact emergency ordinances granting them the authority to declare an emergency and impose emergency measures within their jurisdictions to protect citizens and keep the peace. Cities also may request county assistance through a mutual aid agreement with the county or through an Emergency Declaration. If a city emergency is declared to request resources, the city will forward the declaration to the County EOC.

Cities are encouraged to develop an EOP and to work closely with CCEM to integrate preparedness, response, and recovery activities. An intergovernmental mutual aid agreement between the County and cities is available to all jurisdictions that choose to participate. This agreement establishes procedures for requesting and providing mutual aid resources in an emergency.

## 6.3 Special Districts

County officials collaborate with special districts in coordinating emergency preparedness, response, and recovery operations. Many districts have their own site and facility security measures and may collaborate with the Sheriff regarding additional measures to be enacted during emergencies.

An intergovernmental mutual aid agreement between the County and special districts is available to all jurisdictions that choose to participate. This agreement establishes procedures for requesting and providing mutual aid resources in an emergency.

## 6.4 Regional

Regional response teams are available to assist local responders in incidents involving explosive devices or hazardous materials:

- **Metro Explosive Devices Unit (MEDU)** is a multi-disciplinary team trained and equipped to provide detection and render safe operations when explosives are suspected or confirmed. CCSO has an Explosive Devices Unit that serves in MEDU.
- **Hazardous Materials Response Team** is a multi-disciplinary team that is specially trained and equipped to provide technical expertise in detection, identification, containment, and decontamination operations.

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Clackamas County is a participant in the Inter-County Omnibus Mutual Aid Agreement that provides a framework for counties to request mutual aid from each other in emergencies, saving time and minimizing confusion during an incident.

The **Urban Area Security Initiative (UASI)** group has developed a draft Regional chemical, biological, radiological, nuclear, and explosive (CBRNE) Terrorism Response Plan that begins to set the framework for multi-discipline, multi-jurisdiction response. UASI has also developed a Technical Interoperable Communications Plan to help responders work more effectively together during a major incident. A Regional Critical Infrastructure Protection project is currently underway.

**6.5 State and Federal Assistance**

Oregon State Police officials are likely to be involved in threat assessment activities or intelligence evaluations of potential terrorist incidents and civil disturbances and to respond to requests for law enforcement or investigative assistance.

The Federal Bureau of Investigations will be involved in the investigation of a terrorist incident and may be involved in assessing other intelligence or investigating other threats or incidents.

If incident response requires resources beyond those available day-to-day and through mutual aid, requests should be coordinated through the EOC. If time does not permit pre-coordination, the EOC should be notified as soon as possible. If needed resources are not available to the County, the EOC will request State assistance.

**7 Emergency Support Function Development and Maintenance**

The Sheriff is responsible for ensuring that this annex and supporting plans are reviewed at least annually, after each exercise or incident to which they apply, or when changes occur. CCEM is available to assist as requested.

**8 Supporting Plans and Procedures**

The following plans and procedures are currently in place:

- Technical Interoperable Communications Plan
- Regional CBRNE Response Plan (DRAFT)
- State of Oregon Emergency Operations Plan, ESF 13 – Public Safety and Security
- National Response Framework, ESF 13 – Public Safety and Security

## 9 Appendices

None at this time.

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